Government of
Saskatchewan

ANNUAL REPORT
2011 - 2012

SASKATCHEWAN POLICE COMMISSION

TABLE OF CONTENTS

Page

Letters of Transmittal .....

Saskatchewan Police Commission .....

Appointed Members .....

Staff .....

Saskatchewan Police College Staff .....

Role of The Commission .....

Police Services .....

List of Cities, Towns and Villages Policed by Municipal Police (Actual Establishment) .....

Royal Canadian Mounted Police Extended Policing Contracts (Provincial) .....

Use of Firearms by Municipal Police .....

Use of Firearms by Royal Canadian Mounted Police (in Saskatchewan) .....

Activities of The Commission .....

Commission Budgets .....

Meetings .....

Municipal Boards of Police Commissioners Workshop .....

Visits .....

Canadian Police College .....

Appeals to the Commission .....

Saskatchewan Police College .....

Police Training .....

Recruit Training .....

In-Service Training .....

Police Managers Course .....

Course and Candidate Summary .....

Letter of Transmittal

Her Honour
The Honourable Vaughn S. Schofield
Lieutenant Governor of the Province of Saskatchewan
Government House
4607 Dewdney Avenue
REGINA SK S4T 1B7

Dear Madam:

The undersigned, pursuant to section 15 of *The Police Act, 1990,* is pleased to present the Saskatchewan Police Commission Annual Report for the period of April 1st, 2011 to March 31st, 2012.

D.F. (Yogi) Huyghebaert
Minister of Corrections, Public Safety and Policing

Letter of Transmittal

Honourable D.F. (Yogi) Huyghebaert
Minister of Corrections, Public Safety and Policing
Province of Saskatchewan
Legislative Building
REGINA SK S4S 0B3

Dear Sir:

The undersigned, pursuant to section 15 of *The Police Act, 1990*, is pleased to present the Saskatchewan Police Commission Annual Report for the period of April 1st, 2011 to March 31st, 2012.

Paul H.A. Korpan, Q.C.
Chairperson

Saskatchewan Police Commission - Appointed Members

Paul H.A. Korpan, Q.C. - Chair
Catherine A. Sloan - Chair-Vice
Patricia Crowe – Member
Darin Chow, Q.C. – Member
Fredrick Matheson - Member

Saskatchewan Police Commission - Staff

Terry Hawkes – Executive Director
Lisa Miller – Admin Assistant

Saskatchewan Police College - Staff

Lana Krogan – Acting Director
Lonnie Dynna - Assistant Director
Denis Eberle – In-service Training Officer
Terry Edwards - In-service Training Officer
Cst. Ryan Dureau – Recruit Training Officer
Marnie McMillan – Instructional Designer
Lil Olynyk – Admin Assistant
Kathy Munro – Admin Assistant

Role of the Commission

The primary function of the Saskatchewan Police Commission as outlined in *The Police Act, 1990,* section 19, is to promote adequate and effective policing throughout the province and the preservation of peace, prevention of crime, efficiency of police service and the improvement of police relationships with Saskatchewan communities.

Section 12 authorizes the Commission to make regulations on various matters that will upgrade police services generally through training and standardization.

The Commission may conduct audits and reviews as well as provide information to Boards of Police Commissioners.

The Commission, as an appellate body, may review the suspension from duty of a police member or chief of police. The Commission also may hear appeals of a decision of a hearing officer.

Commission Office
Saskatchewan Police Commission
1850 - 1881 Scarth Street
Regina SK S4P 4K9
Telephone: (306) 787-6518
Facsimile: (306) 798-4908

Police College
Saskatchewan Police College
University of Regina
College West 217
Regina SK S4S 0A2
Telephone: (306) 787-8870
Facsimile: (306) 787-8876

Police Services

The municipal police services operating within the scope of *The Police Act, 1990,* as of March 31, 2012, are:

CITIES	SWORN OFFICERS Authorized	SWORN OFFCERS Actual	POPULATION[1]	POLICE RATIO POPULATION
REGINA	392	385	193,100	1/501.6
SASKATOON	435	449	222,189	1/494.9
MOOSE JAW	53	53	33,274	1/627.8
PRINCE ALBERT	91	91	35,129	1/386.0
ESTEVAN	25	23	11,054	1/480.6
WEYBURN	19	19	10,484	1/551.8

TOWNS & VILLAGES	SWORN OFFICERS Authorized	SWORN OFFICERS Actual	POPULATION[1]	POLICE RATIO POPULATION
CARONPORT	1	1	1,068	1/1068
DALMENY	3	3	1,702	1/851
LUSELAND	1	1	566	1/566

RURAL MUNICIPALITIES	SWORN OFFICERS Authorized	SWORN OFFICERS Actual	POPULATION[1]	POLICE RATIO POPULATION
CORMAN PARK #334	6	7	8,354	1/1,193.4
VANSCOY #345	1	1	2,714	1/2,714
WILTON #472	3	3	1,494	1/747

FIRST NATIONS	SWORN OFFICERS Authorized	SWORN OFFICERS Actual	POPULATION[1]	POLICE RATIO POPULATION
FILE HILLS FIRST NATIONS	9	8	1,762	1/220.3

All other cities, towns and villages in the province with a population over 500 are policed by contract with the Royal Canadian Mounted Police.

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* Sworn Officers does not include Special Constables

[1] Population totals are derived from 2011 Census data.

Royal Canadian Mounted Police

On January 1, 1999, the Government of Saskatchewan implemented a new RCMP Police Cost Redistribution Program for communities less than 5000 in population using RCMP services.

The plan was recommended to Government by a task force consisting of municipal and urban officials from the Saskatchewan Association of Rural Municipalities (SARM) and the Saskatchewan Urban Municipalities Association (SUMA) and a representative from Saskatchewan Justice.

Municipalities participating in the program pay a per capita fee for policing services received from the RCMP. The rates are revised on an annual basis by the Ministry in consultation with the two municipal organizations. In 2011, the rates charged to urban and rural communities were: $52.45 per capita for communities with detachments and $32.45 per capita for communities without detachments and all rural municipalities.

The province recovered approximately $13.19 million in revenue through the RCMP Cost Redistribution Program in 2011 - 2012.

Municipal Contracts

Pursuant to *The Police Act, 1990,* the Royal Canadian Mounted Police may be contracted through a Municipal Police Service Agreement (MPSA) between the municipality and the federal government to provide municipal policing to municipalities with a population less than 20,000.

In Saskatchewan, the following seven cities have MPSAs for the use of the Royal Canadian Mounted Police to provide municipal policing:

- Swift Current
- Yorkton
- North Battleford
- Lloydminster
- Melfort
- Humboldt
- Martensville

Use of Firearms by Municipal Police

During Course of Duty - Calendar Year 2011

Regina Police Service
There were four separate incidents where members fired a total of eleven rounds. In the first incident, police were called out to assist EMS. EMS was attempting to get to a man having a medical emergency but the man's dog was not permitting entrance. Police attended and the dog aggressively advanced on a member, backing him into a corner. Four rounds were fired at the dog,

killing it. The second incident involved a member who had finished qualifying and began to clean his gun. Believing the gun was empty, he discharged two rounds into an unloading station. The third incident involved an officer who was assisting in qualifying four members. During a demonstration, he discharged one round into a wall. In the fourth incident, an intoxicated and agitated male went to his parents' house and was threatening to kill someone. He took a knife from a drawer and left the house. Both the father and a neighbour called 9-1-1, stating the male was wandering around the neighbourhood, brandishing a knife and screaming incoherently. When police arrived on scene the male began a determined walk towards one officer who had his gun drawn, telling the officer to just shoot him. As he got closer to the officer, he became a threat to the officer's safety and the officer fired his weapon, hitting the male once in the abdomen. The male fell to the ground and EMS was called to attend. The male was transported to the General Hospital and released at a later date.

Saskatoon Police Service
There were a total of six incidents where members fired a total of 10 rounds. In five of the six incidents, police fired rounds to destroy wild animals. In the remaining incident, a suicidal robbery suspect began to advance on police, disregarding orders to halt. The suspect was shot twice with beanbag rounds and three pepperball rounds with no injuries.

Prince Albert Police Service
There were two separate incidents with a total of five rounds fired. The first incident involved an injured moose. The second incident involved a lynx which was running through residential neighbourhoods. Despite attempts to escort the lynx out of town, it eventually had to be destroyed.

Estevan Police Service
There was one incident where a member fired two rounds to destroy an injured animal.

Moose Jaw Police Service
In one incident, a member fired four rounds to destroy an injured animal.

Corman Park Police Service

In two separate incidents there were a total of two rounds fired to destroy injured wildlife.

Wilton Police Service
In two separate incidents, there were five rounds fired to destroy injured wildlife.

Use of Firearms by Royal Canadian Mounted Police

During Course of Duty - Calendar Year 2011

There were a total of four incidents involving firearms.

In the first incident, RCMP members responded to a report of an intoxicated male threatening family members with a rifle. The suspect fled in a car and was pursued by the responding members. The suspect eventually stopped his vehicle, got out and pointed his rifle at members. Members, fearing harm or death, fired rounds at the suspect. The suspect took cover and then came out and again pointed his firearm at the members, who fired rounds at him. The suspect again took cover and fired a shot. He eventually surrendered to police. There was a total of 53 rounds fired by five RCMP members. The suspect was hit once in the shoulder.

In the second incident, an RCMP member shot a bear which was causing problems in a community. Two rounds were fired, one of which hit a residence, causing damage. The other round hit the bear.

In the third incident, members attended to a complaint of a dog attacking people. As members approached the residence, the dog charged the members. One member fired two rounds, one of which hit the dog.

In the fourth incident, RCMP members were dispatched for a complaint of a group of males firing a shotgun, targeting residences. The attending members located the suspects and as they exited their patrol vehicle, a suspect with a firearm fired one round at the members, hitting the vehicle and damaging the windshield. One member fired four rounds at the suspect. The suspect was eventually arrested and charged. There were no injuries.

Activities of the Commission

Commission Budgets

Fiscal Year	Commission Administration	Sask. Police College	Total
2011/12	$50,000.00	$1,158,000.00	$1,208,000.00
2010/11	$50,000.00	$1,150,000.00	$1,200,000.00
2009/10	$90.000.00	$1,115,000.00	$1,205,000.00
2008/09	$116,658.00	$1,055,772.00	$1,172,430.00
2007/08	$158,621.00	$807,189.00	$965,810.00
2006/07	$222,489.00	$662,511.00	$885,000.00
2005/06	$172,087.17	$635,998.08	$808,085.25
2004/05	$106,718.02	$615,618.74	$722,336.76
2003/04	$85,336.37	$625,214.94	$710,551.31
2002/03	$162,339.95	$598,620.89	$760,960.84
2001/02	$187,763.72	$538,304.58	$726,068.30
2000/01	$184,894.00	$533,106.00	$718,000.00
1999/00	$182,952.00	$431,048.00	$614,000.00
1998/99	$182,072.00	$511,128.00*	$693,200.00
1997/98	$182,072.00	$417,928.00	$600,000.00
1996/97	$180,072.00	$417,928.00	$598,000.00
1995/96	$181,890.00	$414,110.00	$596,000.00
1994/95	$190,890.00	$414,110.00	$605,000.00
1993/94	$182,890.00	$414,110.00	$597,000.00
1992/93	$279,060.00	$318,340.00	$597,400.00

* Includes Special Warrant funding for recruit training.

The Commission, in response to its changed mandate brought on by changes to *The Police Act, 1990*, continues to place emphasis on training. To this end, the Saskatchewan Police College continues to deliver training at the highest level.

The Commission continues its focus on public complaints and matters of internal discipline, through monitoring of complaints, appointment of Hearing Officers, conducting reviews, and hearing appeals as well as the creation of Regulations pursuant to *The Police Act, 1990.* The Commission has also begun the work necessary to enhance its capacity to provide oversight to municipal policing.

The Commission is mandated through legislation to operate the Saskatchewan Police College. In discharging its mandate, the Commission is responsible for promoting efficiency, improving police relations in the community and regularly consults with municipal Boards of Police Commissioners, the Saskatchewan Association of Chiefs of Police (SACP) and the Saskatchewan Federation of Police Officers. The Commission places considerable emphasis on race relations and cross-cultural training. The changing demographics of Saskatchewan's population require that police services ensure their membership is representative of the general population they police.

There is challenge is to have a greater representation of Aboriginal police officers at all levels and roles in policing in Saskatchewan. The Commission is aware of work being done by the Ministry of Corrections, Public Safety and Policing to develop strategies to recruit and retain Aboriginal police officers in the province.

Meetings

In 2011 – 2012 the Saskatchewan Police Commission held three meetings and dealt with other issues via email.

Visits

The Executive Director of the Saskatchewan Police Commission and the Director of the Saskatchewan Police College continue to make on-site visits with police services and non-government agencies around the province. Ongoing liaison with municipal Boards of Police Commissioners, the SACP, the Saskatchewan Federation of Police Officers, members of the public and other federal and provincial colleagues enables the Commission to be aware of emerging issues, trends and challenges of contemporary policing.

Appeals to the Commission

One appeal was made to the Commission in 2011-2012. No decision on the appeal has yet been made.

SASKATCHEWAN POLICE COLLEGE

Police Training

The Saskatchewan Police College, with offices and classrooms located at the University of Regina, is under the authority and control of the Saskatchewan Police Commission by virtue of *The Police Act, 1990.*

The mission of the Saskatchewan Police College is to collaborate with Saskatchewan municipal police agencies and their membership to provide:

- Basic recruit training;
- Ongoing in-service training;
- Training regarding specialized investigative techniques; and
- Ongoing evaluation of current trends and technology which impact police responses.

The Saskatchewan Police College Advisory Board, consisting of Chiefs and/or Deputy Chiefs of the contributing police services, has provided on-going advice and direction to the Police College over the past year.

The total number of candidates trained by the Police College in 2011-12 was 946. The average number of candidates trained over the past five years is approximately 900 per year, as compared to the 2000-2006 average of 530 candidates per year.

Recruit Training

Recruit Training involves 18 weeks at the Saskatchewan Police College followed by four to six months of field training with a field training officer. Most police services also provide one to two weeks of selective training pertinent to their agencies when the Recruits graduate from College.

Recruit Training Class #62 was held from January 10, 2011 to May 13, 2011, with an enrollment of 39 police officers: 13 from Saskatoon Police Service, 12 from Regina Police Service, 7 from Canadian Pacific Police Service, 2 from Weyburn Police Service, 2 from Prince Albert Police Service, 1 from File Hills Police Service, 1 from Estevan Police Service, and 1 from Moose Jaw Police Service.

Recruit Training Class #63 was held from August 8, 2011 to December 9, 2011, with an enrollment of 18 police officers: 8 from Saskatoon Police Service, 3 from Moose Jaw Police Service, 3 from Regina Police Service, 2 from Prince Albert Police Service, 1 from File Hills Police Service, and 1 from Estevan Police Service.

Recruit Training Program Competencies for
Classes #62 and #63 were:

Behavioural Competencies

Communication Skills
Professionalism, Ethics & Integrity
Problem-Solving
Diversity Awareness
Wellness

57.75 hours

Technical Competencies

Criminal Justice System in Canada:
Criminal Law, Federal Acts, Provincial Acts, Restorative Justice

80.5 hours

Patrol, Investigations and Community Policing:
Duties and Responsibilities of a Patrol Officer
Investigative Knowledge and Skills, Prevention of Crime through Community Policing
Crisis Intervention
Scenario Training

183.75 hours

Public and Officer Safety:
Public and Officer Safety Skills (Defensive Tactics, Baton, O.C. Spray, Rapid Deployment)

169.75 hours

Firearms

66.5 hours

Vehicle Operations

35.75 hours

Drill

22 hours

Total Training Hours **616.00 hours**

In-Service Training

Courses are offered for all levels of personnel from Recruit training to Executive development. In 2011-2012 a total of 911 candidates attended an in-service training course.

The following courses are regularly offered: Operational Investigators, Senior Constables, Introduction to Management, Police Managers, Executive Development, Cultural Relations, Treaty Four Citizens Police Academy and Media Relations. Additional courses and seminars are offered as identified through a needs analysis process.

Specialized courses offered were: Firearms Instructors, Firearms Instructors Re-certification, Baton Instructors Recertification, Child Abuse Investigators, Advanced Interviewing & Interrogation Techniques, Public Complaints Commission Seminar, POPAT Administrators and Search Warrant Writers.

The Police College provided new training opportunities this year; a Glock Armourers Course, a Glock Instructors Workshop and a Scenario Based Learning Course. The Police College also sponsored two conferences with Regina Police Service: the Chaplains Conference and the Institute of Public Administration of Canada Conference.

2011 – 2012 Course and Candidate Summary

Course	Date	# of Candidates
Coaching Skills for Field Training Officers #18	Apr 4 – 8	29
Introduction to Management #48	Apr 11 – 15	28
Cultural Relations Course #37	Apr 26 – 29	22
Police Managers Course #24 (Part 2)	May 2 – 6	21
Treaty Four Citizens Police Academy #7	May 9 – 20	20
Search Warrant Writers Course #8	May 16 – 20	23
Advanced Interviewing & Interrogation Techniques #2	May 30 – June 3	20
GLOCK Armourers Course #1	June 13	34
GLOCK Armourers Course #2	June 14	32
GLOCK Instructors Workshop #1	June 15 – 17	13
Recruit Class #63	Aug 8 – Dec 9	18
Media Relations Course #13	Sept 7 – 8	16
Child Abuse Investigators Course #14	Sept 12 – 23	25
Firearms Instructors Course #15	Sept 26 – 30	9
Firearms Instructors Course #16	Oct 3 – 7	14
Introduction to Management #49	Oct 3 – 7	22
Public Complaints Commission Seminar #7	Oct 12 – 13	46
Executive Development Course #5 (Part 1)	Oct 17 – 21	13
POPAT Administrators Course	Oct 18 – 19	21
Senior Constable Course #50	Oct 24 – 28	17
Chaplains Conference	Oct 23 – 27	80
Firearms Instructors Recertification #25	Nov 7 – 8	8
Operational Investigators Course #49	Nov 14 – 25	25
Senior Constable Course #51	Nov 28 – Dec 2	26
Institute of Public Administration of Canada Conference	Nov 30 – Dec 1	103
Operational Investigators Course #50	Dec 5 – 16	50
Executive Development Course #5 (Part 2)	Dec 14 – 15	13
Recruit Class #64	Jan 16 – May 18	17
Operational Investigators Course #51	Jan 23 – Feb 3	25
Scenario Based Learning	Jan 23 – 27	15
Firearms Instructors Recertification Course #26	Jan 31 – Feb 1	9
Operational Investigators Course #52	Feb 6 – 17	26
Baton Instructors Recertification Course #12	Feb 22 – 24	17
Baton Instructors Recertification Course #13	Feb 27 – 29	21
Police Managers Course #25 (Part 1)	Mar 5 – 16	20
Senior Constable Course #52	Mar 19 – 23	20
Introduction to Management Course #50	Mar 26 – 30	28
Total Candidates Trained		**946**